

## Towards protecting the Great Barrier Reef from land-based pollution – a focus on nitrogen

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# **Australia's Great Barrier Reef**

- World Heritage listed in 1981
- 344,400 km<sup>2</sup>, 2,300 km long
- Value ~AU\$5.5B yr<sup>-1</sup>
- Ecosystem health impacted by agriculture
  - Sediments
  - Pesticides
  - Dissolved N

### Catchments

- 424,000 km<sup>2</sup>
- Grazing, grains, intensive cropping



Great Barrier Reef Marine Park Authority

# Reef under pressure: Coral cover decline 1985-2010

De'ath et al (2012)



- Marked coral cover declines in the central & southern reefs
- Cyclone disturbance and population outbreaks of crown-of-thorns starfish are the main causes of declines
- Crown-of-thorns starfish outbreaks linked to increased nitrogen inputs (Fabricius et al. 2010)



# Nitrogen discharges from catchments linked to fertiliser – *similar to the northern hemisphere*



Thorburn et al (2013)

# **Policy responses for water quality**

## **Reef Water Quality Protection Plan, 'Reef Plan'**

- Target of 50% reduction in dissolved N by 2018
- Based on Scientific Syntheses and Consensus Statements: 2003, 2008, 2013, 2017 (in prep)
- AU\$375M from 2008 to 2013
- Promoted voluntary uptake of Best Management Practices
- Complete uptake of BMPs unlikely to meet targets\*

### Reef 2050 Long-Term Sustainability Plan (2015)

- Response to UNESCO (2014) report
- Target of 80% reduction in dissolved N by 2025
- Set water quality in a broader framework
- Ecosystem resilience in the face of ... changing climate
- AU\$575M from 2015 to 2020
- Support for adoption of broader range of abatement measures



\*Thorburn & Wilkinson (2013), Waters et al (2014)

# Programs on agricultural practice change:

#### Reef Rescue 2008-2013

- AU\$200M program
- AU\$146M in direct grants to farmers
- Abatement cost ~AU\$150 / kg DIN\*
- Questions over real efficacy
  - > Accuracy of land management data

#### Reef Trust 2014 on

- AU\$210M for supporting adoption of improved practices, through diverse activities, e.g.
  - > Adopting controlled traffic
  - > Trialing enhanced efficiency fertilisers
  - Wetland restoration





\*Rolfe & Windle (2016)

# Complete uptake of BMPs is unlikely to meet targets – what next?

# Some ideas<sup>\*</sup>...

- Combining different policy instruments to increase change
  - Market based instruments, information systems, regulations
- Harmonization of multi-sectoral policies, e.g.
  - Drought assistance results in reduced ground cover and increased erosion
  - Supporting expansion of cropping in catchments increases N loading
- Changing land use through valuing other products
  - Carbon sequestration
  - Harvest of native fauna
  - Biofuels
  - Low N-input crops



\*Kroon et al (2016)



# New initiatives in the 'pipeline'

## "Purchasing" reduced N fertiliser inputs

- Through reverse auctions
- Targeting sugarcane farmers in two regions
- Pilots 2014-2016
  - > Abatement cost 30-40% that of directs grants
- Multiple auctions 2016-2018

### Farmers insuring against loss of yield with lower N

- Over-application of N is an "insurance" against yield loss
- Why not manage that risk commercially?
- Development & testing 2017-2019

#### **Providing information systems to facilitate change**

- Feedback on water quality and production impacts of management
- Create an action learning environment





# Towards protecting the GBR from land-based pollution – Despite strong government support it is unlikely water quality goals will be met

#### Global Change Biology

Global Change Biology (2016) 22, 1985–2002, doi: 10.1111/gcb.13262

RESEARCH REVIEW

#### Towards protecting the Great Barrier Reef from land-based pollution

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Conceptual frameworks for estimating the water quality benefits of improved agricultural management practices in large catchments

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#### 2013 Scientific Consensus Statement

#### Chapter 5

The water quality and economic benefits of agricultural management practices